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# **PFAS IN GROUNDWATER: STATE-BY-STATE REGULATIONS**

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### SUMMARY

In the absence of federal cleanup standards for per- and polyfluoroalkyl substances ("PFAS") in groundwater, several states have started the process of regulating PFAS in groundwater themselves. As a result, states have adopted a patchwork of regulations and guidance standards that present significant compliance challenges to impacted industries. This client alert explores the current landscape of state regulations regarding the advisory, notification, and cleanup levels for PFAS – typically perfluorooctane sulfonic acid ("PFOS") and perfluorooctanoic acid ("PFOA") – in groundwater.

# **FEDERAL REGULATIONS**

In 2019, the United States Environmental Protection Agency ("EPA") issued interim recommendations to address groundwater contaminated with PFOA and PFOS, but that guidance was subsequently rescinded. Although EPA concluded that the interim recommendation "no longer reflects the best, currently available science," the fact sheet discussing the 2019 interim recommendations is still a helpful resource to understand how EPA was evaluating the issue at that time.

On April 10, 2024, EPA issued its long-anticipated National Primary Drinking Water Regulation ("NPDWR") establishing, among other things, Maximum Contaminant Levels ("MCLs") for certain PFAS substances in drinking water. As discussed in BCLP's client alert, the final rule establishes the following MCLs and MCLGs for six PFAS substances:

### PFOA

- MCLs (enforceable) 4.0 ppt
- MCLGs (non-enforceable) 0 (Zero)

## PFOS

- MCLs (enforceable) 4.0 ppt
- MCLGs (non-enforceable) 0 (Zero)

## PFHxS

- MCLs (enforceable) 10 ppt
- MCLGs (non-enforceable) 10 ppt

### PFNA

- MCLs (enforceable) 10 ppt
- MCLGs (non-enforceable) 10 ppt

## HFPO-DA (known as GenX Chemicals)

- MCLs (enforceable) 10 ppt
- MCLGs (non-enforceable) 10 ppt

### Mixtures containing two or more of these four PFAS substances: PFHxS, PFNA, HFPO-DA, and PFBS

- MCLs (enforceable) 1 (unitless), Hazard Index
- MCLGs (non-enforceable) 1 (unitless), Hazard Index

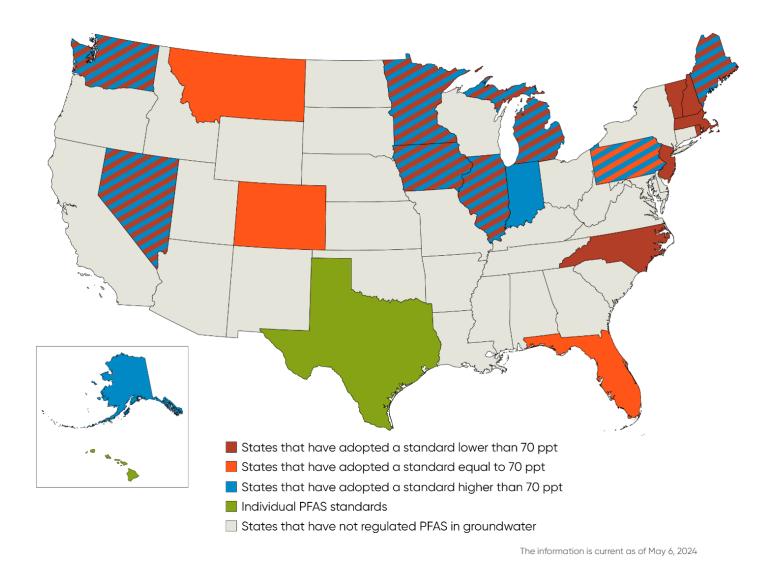
At this time, it is unclear how these Drinking Water limitations will impact groundwater standards or remediation efforts.

# **STATE REGULATIONS**

The snapshot provided below is current as of **May 6, 2024,** but it is important to note that this is a developing regulatory space. Some states, such as Florida, have indicated that they will revise groundwater regulations for various PFAS substances that may take effect soon.

Businesses should consider whether they currently use or discharge any PFAS compounds which may reach groundwater and evaluate if any state regulations apply, particularly if they operate in any of the jurisdictions listed below. In addition, owners of property with legacy PFAS use, and prospective purchasers of commercial and industrial properties, should review the most current groundwater quality standards as part of the due diligence process.

# **PFAS Groundwater Regulations**



## STATES THAT HAVE ADOPTED A STANDARD LOWER THAN 70 PPT

### ILLINOIS

### CONCENTRATION LEVEL

2 ppt (stated by the Illinois Pollution Control Agency as 2 ng/L)

#### Type of Regulation

PFOA (Advisory)

#### Information

14 ppt (stated by the Illinois Pollution Control Agency as 14 ng/L)

#### Type of Regulation

PFOS (Advisory)

#### Information

Regulation and related information

#### CONCENTRATION LEVEL

21 ppt (stated by the Illinois Pollution Control Agency as 21 ng/L)

#### **Type of Regulation**

PFNA (Advisory)

#### Information

Regulation and related information

#### **IOWA**

#### CONCENTRATION LEVEL

4 ppt for protected groundwater sources (stated by the Iowa Department of Natural Resources as 0.00004 mg/L)

#### **Type of Regulation**

PFOA (Advisory)

#### Information

Statewide Standards

### CONCENTRATION LEVEL

4 ppt for protected groundwater sources (stated by the Iowa Department of Natural Resources as 0.000004 mg/L)

## Type of Regulation

PFOS (Advisory)

#### Information

Statewide Standards

## CONCENTRATION LEVEL

10 ppt for protected groundwater sources (stated by the Iowa Department of Natural Resources as 0.00001 mg/L)

#### Type of Regulation

PFNA (Advisory)

#### Information

Statewide Standards

### CONCENTRATION LEVEL

10 ppt for protected groundwater sources (stated by the Iowa Department of Natural Resources as 0.00001 mg/L)

#### **Type of Regulation**

PFHxS (Advisory)

#### Information

Statewide Standards

### MAINE

#### CONCENTRATION LEVEL

20 ppt

**Type of Regulation** 

6 PFAS Substances combined: PFOS + PFOA + PFHpA + PFNA + PFHxS and PFDA (Advisory)

#### Information

Remedial Action Guidelines (pgs. 35-36) and related information

#### CONCENTRATION LEVEL

40 ppt (stated by the Maine Department of Environmental Protection as 0.04 µg/L)

#### Type of Regulation

PFOS (Advisory)

Note: Maine has both residential and construction standards

#### Information

Remedial Action Guidelines (pg. 65)

#### CONCENTRATION LEVEL

60 ppt (stated by the Maine Department of Environmental Protection as 0.06 µg/L)

#### Type of Regulation

PFOA (Advisory)

Note: Maine has both residential and construction standards

#### Information

Remedial Action Guidelines (pg. 65)

#### CONCENTRATION LEVEL

60 ppt (stated by the Maine Department of Environmental Protection as 0.06 µg/L)

#### **Type of Regulation**

HPFO-DA (Advisory)

Note: Maine has both residential and construction standards

#### Information

## MASSACHUSETTS

## CONCENTRATION LEVEL

20 ppt (stated in the regulation as .02 ppb)

### **Type of Regulation**

6 PFAS Substances combined: PFOA, PFOS, PFHxS, PFNA, PFHpA, and PFDA (Clean Up)

#### Information

Regulation and related information

## MICHIGAN

#### CONCENTRATION LEVEL

6 ppt

#### **Type of Regulation**

PFNA (Clean Up)

#### Information

Regulation and related information

#### CONCENTRATION LEVEL

8 ppt

### Type of Regulation

PFOA (Clean Up)

Information

Regulation and related information

CONCENTRATION LEVEL

16 ppt

### Type of Regulation

PFOS (Clean Up)

Information

Regulation and related information

## CONCENTRATION LEVEL

51 ppt

Type of Regulation

PFHxS (Clean Up)

Information

Regulation and related information

## MINNESOTA

## CONCENTRATION LEVEL

15 ppt (stated by the Minnesota Department of Health as 0.015 ppb)

## Type of Regulation

PFOS (Advisory)

### Information

Health Advisory Level and related information

## CONCENTRATION LEVEL

35 ppt

### **Type of Regulation**

PFOA (Advisory)

## Information

47 ppt

Type of Regulation

PFHxS (Advisory)

Information

Health Advisory Level (see page 180) and Related Information

### **NEW HAMPSHIRE**

#### CONCENTRATION LEVEL

11 ppt

**Type of Regulation** 

PFNA (Clean Up)

Information

Regulation and related information

#### CONCENTRATION LEVEL

12 ppt

Type of Regulation

PFOA (Clean Up)

Information

Regulation and related information

## CONCENTRATION LEVEL

15 ppt

#### Type of Regulation

PFOS (Clean Up)

#### Information

Regulation and related information

#### CONCENTRATION LEVEL

18 ppt

**Type of Regulation** 

PFHxS (Clean Up)

Information

Regulation and related information

#### **NEW JERSEY**

#### CONCENTRATION LEVEL

2 ppt (stated by the regulation as 0.002  $\mu g/L)$ 

#### **Type of Regulation**

Chloroperfluoropolyether carbonates<sup>[1]</sup> (Clean Up)

Information

Interim Specific Groundwater Quality Criterion and related information

### CONCENTRATION LEVEL

13 ppt

**Type of Regulation** 

PFNA and PFOS (Clean Up)

#### Information

Regulation and related information

14 ppt

Type of Regulation

PFOA (Clean Up)

Information

Regulation and related information

## CONCENTRATION LEVEL

20 ppt (stated in the regulation as .02  $\mu g/L)$ 

## **Type of Regulation**

HFPO-DA or Gen X (Clean Up)

#### Information

Interim Specific Ground Water Quality Criterion and related information

## NEVADA

### CONCENTRATION LEVEL

66.7 ppt (stated in the regulation as 0.0667  $\mu g/L)$ 

#### **Type of Regulation**

PFSA (Advisory)

#### Information

Basic Comparison Levels and related information

## **NORTH CAROLINA**

### CONCENTRATION LEVEL

The practical quantification limit, or PQL, which is not specified by the North Carolina Department of Environmental Quality

### Type of Regulation

PFOA (Clean Up)

#### Information

EPA's Interim Health Advisory and related information

## **RHODE ISLAND**

#### CONCENTRATION LEVEL

20 ppt (stated in the regulation as 20 ng/L)

#### Type of Regulation

6 PFAS Substances combined: PFOS, PFOA, PFNA, PFDA, PFHxS, PFHpA (Notification)

#### Information

Groundwater Quality Rules and related information

## VERMONT

#### CONCENTRATION LEVEL

20 ppt (stated in the regulation as .02  $\mu$ g/L)

#### **Type of Regulation**

5 PFAS substances combined: PFHpA, PFHxS, PFNA, PFOS and PFOA (Notification)

#### Information

Regulation and related information

### WASHINGTON

#### CONCENTRATION LEVEL

9 ppt (stated by the Washington Department of Ecology as 9 ng/L)

#### **Type of Regulation**

PFNA (Advisory)

#### Information

**Related information** 

## CONCENTRATION LEVEL

10 ppt (stated by the Washington Department of Ecology as 10 ng/L)

#### **Type of Regulation**

PFOA (Advisory)

Information

**Related information** 

### CONCENTRATION LEVEL

15 ppt (stated by the Washington Department of Ecology as 15 ng/L)

### **Type of Regulation**

PFOS (Advisory)

Information

**Related information** 

### CONCENTRATION LEVEL

24 ppt (stated by the Washington Department of Ecology as 24 ng/L)

#### Type of Regulation

HFPO-DA or GenX (Advisory)

#### Information

**Related information** 

### CONCENTRATION LEVEL

65 ppt (stated by the Washington Department of Ecology as 65 ng/L)

#### Type of Regulation

PFHxS (Advisory)

#### Information

**Related information** 

## STATES THAT HAVE ADOPTED A STANDARD EQUAL TO 70 PPT

### COLORADO

#### CONCENTRATION LEVEL

70 ppt

#### **Type of Regulation**

Site-specific Standard for PFOA and PFOS (Clean Up)

Information

Site-Specific Groundwater Quality Standard (pg. 12)

## **FLORIDA**

### CONCENTRATION LEVEL

70 ppt

### Type of Regulation

Follow the EPA Health Advisory Level: PFOS and PFOA combined (Advisory)

#### Information

PFAS Dynamic Plan (pg. 9)

### MONTANA

CONCENTRATION LEVEL

70 ppt

#### **Type of Regulation**

Follow the EPA Health Advisory Level: PFOS and PFOA combined (Potential Clean Up)

#### Information

Numeric Water Quality Standard (pg. 60) and related information

## PENNSYLVANIA

CONCENTRATION LEVEL

70 ppt

#### **Type of Regulation**

Follow the EPA Health Advisory Level: PFOS and PFOA combined (Clean Up)

#### Information

Medium Specific Concentration Cleanup Standards and related information

### STATES THAT HAVE ADOPTED A STANDARD HIGHER THAN 70 PPT

## ALASKA

### CONCENTRATION LEVEL

400 ppt (stated in the regulation as 0.4  $\mu$ g/L)

### Type of Regulation

PFOA and PFOS separately (Clean Up)

#### Information

Regulation (18 AAC 75) and related information

## ILLINOIS

140 ppt (stated by the Illinois Pollution Control Agency as 140 ng/L)

## Type of Regulation

PFHxS (Advisory)

#### Information

Regulation and related information

#### CONCENTRATION LEVEL

2,100 ppt (stated by the Illinois Pollution Control Agency as 2,100 ng/L)

#### Type of Regulation

PFBS (Advisory)

#### Information

Regulation and related information

#### CONCENTRATION LEVEL

3,500 ppt (stated by the Illinois Pollution Control Agency as 3,500 ng/L)

#### **Type of Regulation**

PFHxA (Advisory)

#### Information

Regulation and related information

### INDIANA

CONCENTRATION LEVEL

400,000 ppt (stated in the regulation as 400  $\mu$ g/L)

#### **Type of Regulation**

PFBS (Advisory)

#### Information

Screening Levels

#### IOWA

#### CONCENTRATION LEVEL

2,000 ppt for protected groundwater sources (stated by the Iowa Department of Natural Resources as 0.002 mg/L)

#### Type of Regulation

PFBS (Advisory)

#### Information

Statewide Standards

#### CONCENTRATION LEVEL

3,500 ppt for protected groundwater sources (stated by the Iowa Department of Natural Resources as 0.0035 mg/L)

#### **Type of Regulation**

PFHxA (Advisory)

#### Information

Statewide Standards

#### CONCENTRATION LEVEL

7,000 ppt for protected groundwater sources (stated by the Iowa Department of Natural Resources as 0.007 mg/L)

#### **Type of Regulation**

PFBA (Advisory)

#### Information

### MAINE

#### CONCENTRATION LEVEL

590 ppt (stated by the Maine Department of Environmental Protection as 0.59 µg/L)

#### Type of Regulation

PFNA (Advisory)

Note: Maine has both residential and construction standards

#### Information

Remedial Action Guidelines (pg. 65)

#### CONCENTRATION LEVEL

6,000 ppt (stated by the Maine Department of Environmental Protection as 6 µg/L)

#### Type of Regulation

PFBS (Advisory)

Note: Maine has both residential and construction standards

#### Information

Remedial Action Guidelines (pg. 65)

#### CONCENTRATION LEVEL

9,900 ppt (stated by the Maine Department of Environmental Protection as 9.9 µg/L)

#### Type of Regulation

PFHxA (Advisory)

Note: Maine has both residential and construction standards

#### Information

Remedial Action Guidelines (pg. 65)

19,000 ppt (stated by the Maine Department of Environmental Protection as 19  $\mu$ g/L)

#### Type of Regulation

PFBA (Advisory)

Note: Maine has both residential and construction standards

#### Information

Remedial Action Guidelines (pg. 65)

#### MICHIGAN

#### CONCENTRATION LEVEL

370 ppt

#### **Type of Regulation**

HFPO-DA (Clean Up)

#### Information

Regulation and related information

#### CONCENTRATION LEVEL

420 ppt

#### Type of Regulation

PFBS (Clean Up)

#### Information

Regulation and related information

### CONCENTRATION LEVEL

400,000 ppt

## Type of Regulation

PFHxA (Clean Up)

#### Information

Regulation and related information

### MINNESOTA

CONCENTRATION LEVEL

2,000 ppt

Type of Regulation

PFBS (Advisory)

#### Information

Health Advisory Level (see pg. 180) and related information

## CONCENTRATION LEVEL

7,000 ppt

### Type of Regulation

PFBA (Advisory)

Information

Health Advisory Level (see pg. 180) and related information

### NEVADA

CONCENTRATION LEVEL

100 ppt (stated in the regulation as 0.1  $\mu$ g/L)

## Type of Regulation

PFOA (Advisory)

#### Information

10,000 ppt (stated in the regulation as 10  $\mu$ g/L)

#### **Type of Regulation**

PFBS (Advisory)

#### Information

Basic Comparison Levels and related information

#### PENNSYLVANIA

#### CONCENTRATION LEVEL

10,000 ppt (stated in the regulation as 10  $\mu$ g/L)

#### **Type of Regulation**

PFBS Residential Property (Clean Up)

Information

Medium-Specific Concentration Standards and related information

#### CONCENTRATION LEVEL

29,000 ppt (stated in the regulation as 29  $\mu\text{g/L})$ 

#### Type of Regulation

PFBS Non-residential Property (Clean Up)

#### Information

Medium-Specific Concentration Standards and related information

### WASHINGTON

CONCENTRATION LEVEL

345 ppt (stated by the Washington Department of Ecology as 345 ng/L)

## Type of Regulation

PFBS (Advisory)

Information

**Related information** 

## INDIVIDUAL PFAS STANDARDS

## HAWAII

## CONCENTRATION LEVEL

40 ppt, etc.

## Type of Regulation

PFOA and PFOS; 17 other PFAS substances (Advisory) including the following: PFNA and PFDA (.004  $\mu$ g/L); PFUnDA (.01  $\mu$ g/L); PFDoDA and PFTrDA (.013  $\mu$ g/L); PFHxS (.019  $\mu$ g/L); PFHpS and PFDS (.02  $\mu$ g/L); PFOSA (.024  $\mu$ g/L); PFTeDA (.13  $\mu$ g/L); HFPO-DA (.16  $\mu$ g/L); PFHpA (0.4  $\mu$ g/L); PFBS (.6  $\mu$ g/L); 6:2 FTS (.78  $\mu$ g/L); PFPeA (.8  $\mu$ g/L); PFHxA (4.0  $\mu$ g/L); and PFBA (7.6  $\mu$ g/L).

## Information

Environmental Action Levels (see pg. 48)

## TEXAS

## CONCENTRATION LEVEL

29 ppt, etc. (stated by the Texas Commission of Environmental Quality as 0.029 mg/L)

## Type of Regulation

16 Different PFAS Substances (Clean Up)

Texas has 16 regulations, including the following: PFHxS (9.3 ppt); PFOA, PFNA, PFDS, PFUndA, PFOSA, PFTrDA, PFTeA, and PFDoA (29 ppt); PFDA (37 ppt); PFOS and PFHpA (56 ppt); PFHxA and PFPeA (12,000 ppt); PFBA (24,000 ppt); and PFBS (34,000 ppt).).

#### Information

Protective Concentration Levels (see May 2023 Tier 1 PCL Tables)

## **RELATED INFORMATION**

## STATES WITH NO PFAS GROUNDWATER REGULATIONS\*

\*at date of publication

- Alabama
- Arizona
- Arkansas
- California
- Connecticut
- Delaware
- Georgia
- Idaho
- Kansas
- Kentucky
- Louisiana
- Maryland
- Mississippi
- Missouri
- Nebraska
- New Mexico
- New York

- North Dakota
- Ohio
- Oklahoma
- Oregon
- South Carolina
- South Dakota
- Tennessee
- Utah
- Virginia
- West Virginia
- Wisconsin
- Wyoming

## KEY

## NOTIFICATION

A corporate representative must inform the appropriate state official that the groundwater is above the stated limit.

## ADVISORY

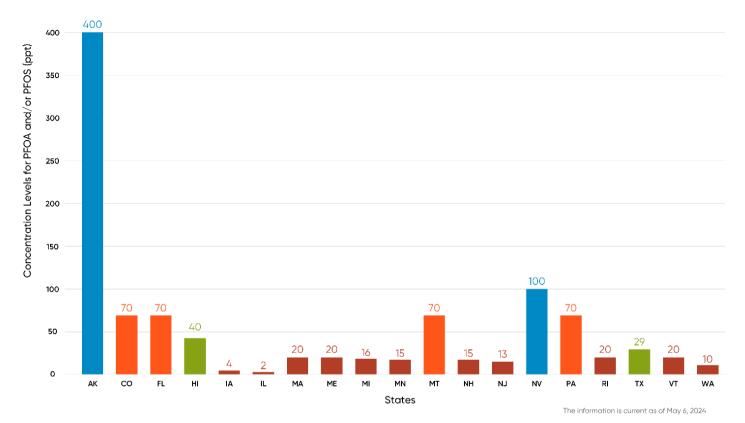
These levels are not binding limits, but they can serve as the basis for regulatory action, and are a useful tool for due diligence and risk assessment.

### **CLEAN UP**

Investigation and remediation is usually required when concentration levels exceed the clean up threshold. This is usually expressed by groundwater quality standards that identify specific clean up criteria.

# **ADDITIONAL INFORMATION**

Without federal PFAS standards for groundwater, states have enacted a wide range regulatory concentration levels. For example, for PFAS substances in groundwater, one of the most stringent concentration limits is 2 ppt (Illinois; PFOA only) and one of the most lenient concentration limits is 400,000 ppt (Michigan; PFHxA only). The following chart demonstrates that even for PFOA and PFOS, which have been more extensively studied and regulated than other PFAS compounds, there is still a wide discrepancy in the values that different states have adopted.



## **CONCLUSION**

Businesses operating in the 21 states where groundwater regulations have already been enacted should consider whether they currently use or discharge any of the regulated PFAS compounds. In addition, owners of property with legacy PFAS use, and prospective purchasers of commercial and industrial properties in these jurisdictions will increasingly need to incorporate the groundwater quality standards as part of their due diligence processes.

For more information on PFAS chemicals, and the regulatory and litigation risks that they pose, please visit our PFAS webpage. If you have a question about how to manage PFAS risk in any jurisdiction, contact Tom Lee, Bryan Keyt, Erin Brooks, John Kindschuh, or any other member of our PFAS team at BCLP.

## **RELATED PRACTICE AREAS**

PFAS Team

Environment

# **MEET THE TEAM**



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